

# Settlement Program Implementation of the Modernized Approach

(For External Stakeholders)
Fall 2009

Citizenship and Immigration Canada
BUILDING A STRONGER CANADA



Citoyenneté et Immigration Canada
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### **Outline**

- The Modernized Approach
- Settlement Service Delivery
- Terms and Conditions
- Discussion







## The Modernized Approach

- Outcomes The modernized approach is an outcome based approach, which aims at supporting newcomers by providing:
  - language training so they have the language/skills to function in Canada;
  - the information they need to better understand life in Canada and make informed decisions about their settlement experience;
  - the required assistance to find employment commensurate with their skills and education; and
  - help to establish networks and contacts so they are engaged and feel welcomed in their communities
- **Needs Assessment** Newcomers will be assessed to determine services required to meet their needs. Needs assessment is to begin as early as possible, optimally overseas.
- Planning All activities will be harmonized through improved coordination and collaboration among the range of partners.
  - Communities develop and implement strategic settlement plans, offering services that respond to identified needs and regional issues. All stakeholders are involved in planning and carrying out settlement programming. Best practices shared.
- **Performance measurement** Results in terms of outcomes, outputs, and financial resources will be gathered and monitored to ensure activities continue to achieved expected results and link services to specific settlement outcomes.

# From a Suite of Programs to a Single Program with a Suite of Activities to Achieve Results

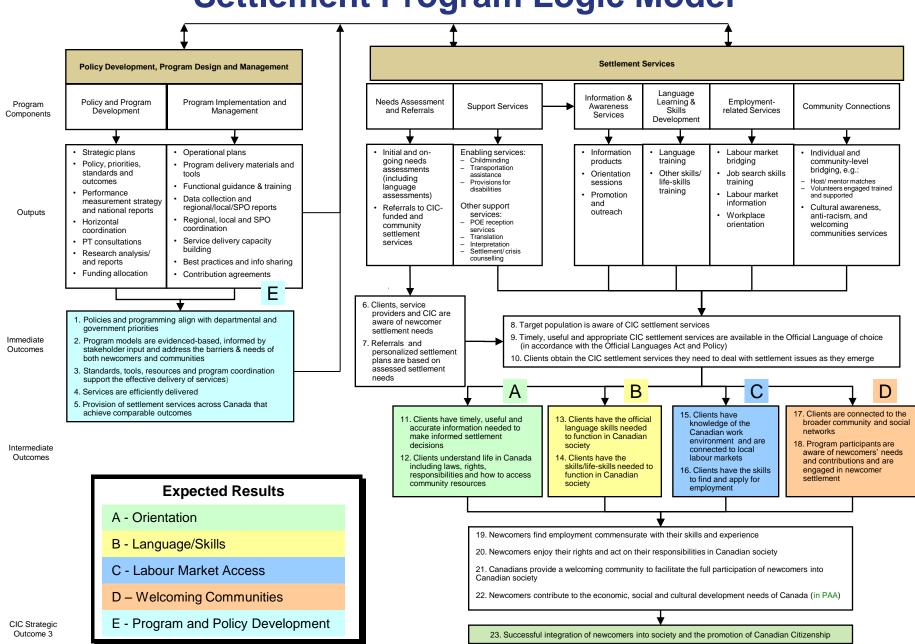
From a suite of programs	to a single program	using a suite of <u>services</u> that can be combined to achieve results
Language Instruction for Newcomers to Canada	The Settlement Program An outcome-based program	
(LINC)	A. Orientation – Newcomers make informed decisions about their settlement and understand life in Canada	Needs Assessment and Referrals  Information & Awareness Services
Immigrant Settlement and Adaptation Program (ISAP)	B. Language/Skills – Newcomers have language/skills needed to function in Canada  C. Labour Market Access – Newcomers obtain the required assistance to find employment commensurate with their skills and education	Language Learning & Skills Development  Employment-Related Services
	D. Welcoming Communities – Newcomers receive help to establish social and professional networks so they are engaged and feel welcomed in their communities	Community Connections Support Services
Host Program (Host)	E. Policy and Program Development - To ensure effective delivery and achieve comparable settlement outcomes across Canada	







## **Settlement Program Logic Model**



# **Settlement Service Delivery**







# Results (Outcomes) versus Settlement Streams

- The Settlement Program is an outcome-based program
- Logic model identifies both: outcomes to achieve, and settlement activities (streams) to achieve outcomes

	Expected Results From the Logic Model	Streams - Activities / Services From the Logic Model
A.	Orientation – Newcomers make informed decisions about their settlement and understand life in Canada	<ol> <li>Needs Assessment and Referrals: Determines eligibility for services, and assesses newcomers' needs, resources, strengths and barriers.</li> </ol>
В.	Language/Skills – Newcomers have language/skills needed to function in Canada	<ol> <li>Information &amp; Awareness Services: Provides newcomers and prospective immigrants with access to accurate, timely information about life in Canada.</li> </ol>
C.	Labour Market Access – Newcomers obtain the required assistance to find employment commensurate with their skills and education	<ol> <li>Language Learning &amp; Skills Development: Provides access to language training and soft skills in different contexts to enable newcomers to function.</li> </ol>
D.	Welcoming Communities – Newcomers receive help to	<ol> <li>Employment-Related Services: Supports employment related programming for newcomers</li> </ol>
	establish social and professional networks so they are engaged and feel welcomed in their communities	5. Community Connections: Supports newcomers in their social engagement efforts, and engages communities in supporting the full participation of newcomers.
E.	Policy and Program Development - To ensure effective delivery and achieve comparable settlement outcomes across Canada	<ol> <li>Support Services: Increases newcomers' access to settlement services by providing child minding, and/ or transportation assistance.</li> </ol>

Recipient can use any all or some of the activities and services to achieve an outcome.



### **Expected Result A - Orientation**

#### **Description: Orientation**

 Newcomers make informed decisions about their settlement and understand life in Canada.

#### Intermediate Outcomes from the Settlement Program logic model:

- Clients have timely, useful and accurate information needed to make informed settlement decisions
- Clients understand life in Canada including laws, rights, responsibilities and how to access community resources

Streams	Examples of possible activities support <u>Orientation</u> results				
Needs Assessment and Referrals	<ul> <li>Generic settlement needs assessment</li> <li>Informational needs assessment (overseas and domestic)</li> <li>Language Assessments (e.g. LINC assessment, online self-assessment, exit assessments)</li> </ul>	Other Skills Assessments – Literacy, computer literacy     Referral to CIC services and other supporting services and information sources (e.g. housing, education, healthcare, media)			
Information and Awareness (Primary Result)	<ul> <li>Provision of information regarding: settlement services, general employment information, housing, education, health, credential assessment, and acquisition of citizenship</li> <li>User-directed or -initiated learning activities</li> <li>Information provided via the web (e.g. Portal, CIC main site);</li> <li>Marketing of local services;</li> </ul>	<ul> <li>Marketing initiatives aimed at an identified audience (e.g. immigration class, population segment, etc.);</li> <li>Online or telephone orientation services (e.g. 211)</li> <li>Pre-arrival orientation sessions (e.g. COA, AEIP</li> </ul>			
Language Learning and Skills Development	Provision of settlement information through language classes and curriculum	Citizenship promotion through language classes and curriculum			
Employment-Related Services	Information/orientation sessions or classes post-arrival on labour market in Canada	Provision of labour market and employment-related information (Newcomer Information Centres (NIC) and settlement agencies)			
Connections		<ul> <li>Provision of settlement and local community information through in-school supports</li> <li>Provision of settlement and local community information through libraries</li> <li>Engagement/education/marketing campaigns</li> </ul>			
Support Services	Childminding (where available)     Transportation assistance	Counseling			

#### **Examples of Activities:**

- Canadian Orientation Abroad
- Ontario Orientation Program (pilot project in development)
- Active Engagement and Integration Project (AEIP)
- Newcomer Information Centres (NIC)

#### **Examples of Possible Indicators:**

% of clients who report that they received information which helped them learn more about Canadian laws, community resources, life and culture.

### **Expected Result B – Language/Skills**

#### **Description: Language/Skills**

 Newcomers have the language and skills needed to function in Canada.

#### Intermediate Outcomes from the Settlement Program logic model:-

Clients have the official language skills needed to function in Canadian society Clients have the skills/life-skills needed to function in Canadian society

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Streams	Examples of possible activities support: <u>Language/Skills</u> results				
Needs Assessment and Referrals	Generic settlement needs assessment     Assessment for placement in language training     Other Skills Assessment – Literacy, computer literacy	Formal language learning exit assessment     Referral to language training and other settlement services			
Information and Awareness	Awareness raising around importance of language skills, gaps between skill levels and Canadian requirements, and challenges related to acquiring required skill levels	Orientation to Canadian culture and norms and cross-cultural communication     Orientation to organizational culture and cultural awareness tools for employers			
Language Learning and Skills Development (Primary Result)	<ul> <li>Language, literacy, and/or numeric instruction;</li> <li>Classroom (e.g. LINC)</li> <li>Online and distance learning (e.g. LINC home study)</li> <li>Mixed model (classroom and distance)</li> <li>Informal language learning opportunities (e.g. conversation circles);</li> <li>Training to transition from classroom to online training</li> </ul>	<ul> <li>Instruction in other skills identified as relevant to the settlement process such as: finding information, computer literacy, banking and financial literacy;</li> <li>Life skills development;</li> <li>Non-verbal communication; and</li> <li>Soft Skills</li> </ul>			
Employment-Related Services	Employment-directed language training (e.g. OSLT, ELT)	Online mentoring			
Community Connections	Language practice and skills development with mentor/match/host or in a group activity     Development of skills and improved communication through youth leadership projects	<ul> <li>Promotion of volunteer opportunities to gain skills and practice language</li> <li>Practice of written communication via use of social media</li> </ul>			
Support Services	Childminding (where available)     Transportation assistance	Counseling			

#### **Examples of Activities:**

- Language Instruction for Newcomers to Canada (LINC)
- Occupation-Specific Language Training (OSLT)
- Life Skills Program for Refugees and High Needs Newcomers

#### **Examples of Possible Indicators:**

• % of clients who report that they have the language ability and skills needed to participate socially, culturally and economically in Canada.

### **Expected Result C – Labour Market Access**

#### **Description: Labour Market Access**

• Newcomers obtain the required assistance to find employment commensurate with their skills and experience

#### Intermediate Outcomes from the Settlement Program logic model:-

- Clients have knowledge of the Canadian work environment and are connected to local labour markets
- · Clients have the skills to find and apply for employment

Clients have the skills to find and apply for employment				
Streams	Examples of possible activities support: <u>Labour Market Access</u> results			
Needs Assessment and Referrals	Referral to other labour market supporting services     Assessment for placement in language training     Other Skills Assessment – Computer literacy	Formal language learning exit assessment     Referrals to regulatory bodies for credential recognition		
Information and Awareness		Orienting employers to newcomers' experiences in the workplace;     HR staff newcomer awareness;     Assistance finding newcomer employees;     Foreign credential recognition and referrals      Employment-related language tasks provided through LINC (e.g. CV writing, job search)     Provision of labour market information     Workplace soft skills		
				Employment-Related Services  • Employment case management; • Self-employment help; • CV preparation clinics;
(Primary activity)	<ul><li>Networking programs;</li><li>Internships;</li></ul>	<ul><li>Job search workshops;</li><li>Job retention initiatives</li></ul>		
Community Connections  • Mentorships and matches between established Canadian professionals and newcomers • Group activities and networking events • Employer learning networks		<ul> <li>Online matching</li> <li>Provision of employment-related information and job searching through settlement programming in libraries</li> <li>Discussion forums/speaker series on employment-related topics Leaders summits</li> </ul>		
Support Services		Counseling		

#### **Examples of Activities:**

- · Enhanced Language Training projects (ELT)
- Employer bridging initiatives (TRIEC, Hire Immigrants Ottawa)
- Job Search Workshops (JSWs)

#### **Examples of Possible Indicators:**

 % of clients should report that they are connected to local labour markets, have knowledge of the Canadian workplace, and have the skills to find and apply for employment

### **Expected Result D – Welcoming Communities**

#### **Description: Welcoming Communities**

 Newcomers receive help to establish social and professional networks so they are engaged and feel welcomed in their communities.

#### Intermediate Outcomes from the Settlement Program logic model:-

- Clients are connected to the broader community and social networks
- Program participants are aware of newcomers' needs and contributions and are engaged in newcomer settlement
- Canadians provide a welcoming community to facilitate the full participation of newcomers into Canadian society

Streams	Examples of possible activities support Welcoming Communities results					
<ul> <li>Needs Assessment and Referrals</li> <li>Generic settlement needs assessment</li> <li>In-school needs assessment (individual and institutional) (e.g. SWIS)</li> </ul>		Informal assessment of informational needs in library (e.g. LSP)     Referral to supporting services in the neighbourhood (e.g. housing, education, healthcare)				
Information and Awareness	Settlement, engagement and community-specific information through orientation sessions, print publication and CIC websites	<ul><li>Discussion forums/speakers series</li><li>Engagement/education/marketing campaigns</li></ul>				
Language Learning and Skills Development	<ul> <li>Language practice with individual mentor/match/host</li> <li>Language practice through group matches and activities (e.g. conversation circles)</li> <li>Special speakers in language classes to convey information on rights and responsibilities in Canada</li> </ul>	<ul> <li>Networking through language classes</li> <li>Leadership projects, for youth or under-represented groups;</li> <li>Training (e.g. cultural competency) for settlement workers, neighbourhood settlement workers, community partners and volunteers</li> </ul>				
Employment-Related Services  • Mentorships and matches • Group networking events		Leadership development for under-represented groups     Virtual mentoring				
Community Connections (Primary Result)	<ul> <li>Mentorships based on interest, demographics, place-based needs, etc (e.g. Host)</li> <li>Group matches and activities (e.g. conversation circles, sports and recreation events);</li> <li>Community partnerships on settlement (e.g. LIPs)</li> <li>Youth leadership projects</li> <li>Virtual matches</li> </ul>	<ul> <li>In school supports</li> <li>Library partnerships</li> <li>Place-based youth engagement events in public spaces</li> <li>Group activities in public institutions/historical or cultural community sites</li> <li>Leaders summits</li> <li>Fostering safe spaces</li> </ul>				
Support Services	Childminding (where available)     Transportation assistance	Counseling				

#### **Examples of Activities:**

- Host
- · Welcoming Communities Initiatives
- Settlement Workers in Schools
- · Library Settlement Partnerships
- Local Immigration Partnerships

#### **Examples of Possible Indicators:**

 % of clients who report that they feel connected to the broader community and social networks, % of program participants who are aware of the needs and contributions of newcomers, and, % of program participants who claim to create a welcoming community for newcomers

### **Expected Result E – Program / Policy Development**

Description: Program / Policy Development Ensure effective program delivery and achieve comparable settlement outcomes across Canada.	<ul> <li>Intermediate Outcomes from the Settlement Program logic model:</li> <li>Program models are evidenced-based, informed by stakeholder input and address the barriers &amp; needs of both newcomers and communities</li> <li>Standards, tools, resources and program coordination support the effective delivery of services</li> <li>Services are efficiently delivered</li> <li>Provision of settlement services across Canada that achieve comparable outcomes</li> </ul>
Streams	Examples of possible activities support
	Policy and Program Development results
Examples of Possible Activities:	<ul> <li>Conferences and consultations</li> <li>Research on settlement issues and policy and programming interventions</li> <li>Development of curriculum and assessment tools (e.g. language, orientation)</li> <li>Development of online resources and capacity for training</li> <li>Development of means to share best practices and tools and resources nationally (e.g. national repository for language training tools and resources)</li> <li>Professional development for service providers (e.g. trainers, teachers and assessors)</li> <li>Training and capacity building</li> <li>Competency recognition framework for professions</li> <li>Partnership development for planning and program/service development and implementation</li> <li>Partnership development for planning and program/service development and implementation</li> </ul>

#### **Examples of Initiatives:**

- · LINC Curriculum Guidelines
- Summative Assessment Manual (SAM)
- National Conferences
- Regional Conferences











### **Stream: Needs Assessment and Referrals**

#### **Description: Needs Assessment and Referrals**

 To support and further activities conducted in other streams.

#### Intermediate Outcomes from the Settlement Program logic model:

- Clients, service providers and CIC are aware of newcomer settlement needs
- Referrals and personalized settlement plans are based on assessed settlement needs

Streams	Examples of possible activities support  Needs Assessment and Referral		
Examples of Possible Activities:	Primary or referral assessments:  Intake and immediate assessment of newcomers and their needs;  Referral to services identified through the intake and/or needs assessment processes;  Identify newcomers with complex needs who require monitoring and follow-up; and  Monitor and follow-up with newcomers with complex needs to ensure that they receive the required services and to determine if they require additional services due to changing needs  Secondary or program-specific assessments:  Language assessments to determine entry level;  Types of services required for CIC-funded programs; and  Self assessment		

#### **Examples of Activities:**

- Intake assessment and referral
- Detailed assessment and monitories, as in case management of refugee clients
- Language assessments (including LINC assessment and ELT assessment)

#### **Examples of Possible Indicators:**

 % of clients who felt that the needs assessment helped them to understand their settlement need and available services, % of clients who said that they received referrals that helped them to obtain the settlement services they need











# **Terms and Conditions**

### **New Terms and Conditions**

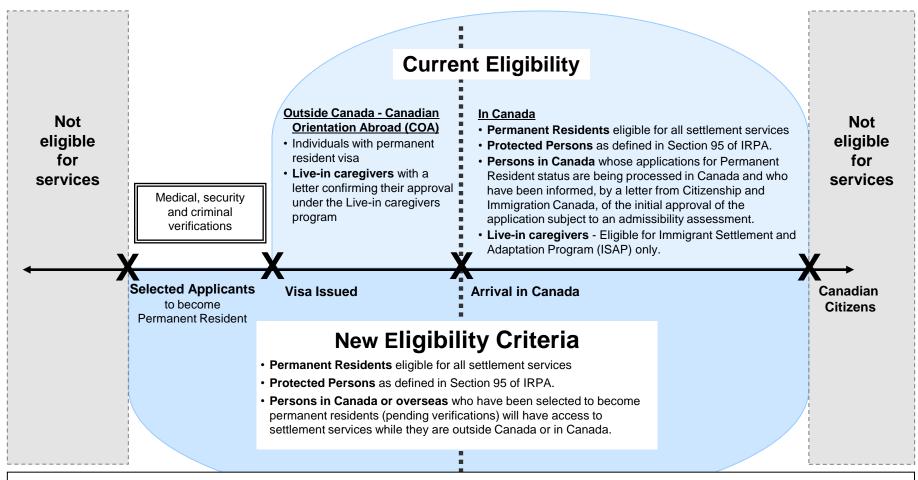
Apply from May 15, 2008 to March 31, 2013.

- 1. Combination of Program Authorities Combines LINC, ISAP and Host program authorities, as well as contributions to provinces with an alternate funding arrangement (AFA) under one program authority to simplify and improve service delivery and avoid duplication.
- 2. Eligibility Extends eligibility to include some prospective immigrants and refugees, including some overseas, who are highly likely to obtain permanent residency but have not yet received their permanent resident visa. These include, for example, individuals who have been selected by CIC pending completion of medical, security, and criminal verification statutory requirements.
- 3. Capital Expenditures Increases allowable capital expenditures to 15% of the total value of the agreement. In addition, service providers may spend more than 15% in an individual year of a multi-year agreement (up to a maximum of 50% of any year's budget), so long as total capital expenditures do not exceed 15% of the total value of the agreement.
- 4. Other changes Other changes to the Ts and Cs (e.g. elimination of co-funding requirements under the ELT program) are minor and permit standardization of eligible costs and clients across themes.

# **Eligible Clients**

- Only the persons listed in the Ts and Cs are eligible to receive settlement services. Eligible persons include both the principal applicant and eligible dependants (spouse and children).
- Immigrants in the process of becoming permanent will now be eligible to services while they have been approved in principle pending the following verifications:
  - Medical,
  - Security, and
  - Criminal.
- Data show that the approval after this stage is close to 95% so we do not expect that this will substantially increase the number of eligible clients, it will only permit them to access services earlier in the immigration process.
- The Terms and Conditions constitute a framework that indicates all possibilities. This is broad but it does not mean that CIC will necessary implement everything. CIC can decide to reduce or limit its application. This will be done through the settlement manual.
  - This is the case for example for <u>Live-in-caregivers</u> who are not eligible for language training until the are in the process of becoming permanent residents.
  - Overseas, CIC-NHQ will determine where and what services will be offered.
- Canadian citizens, refugee claimants and Temporary Foreign Workers are <u>not eligible</u> for the CIC settlement program services.
- To access language training, persons must be of legal <u>school-leaving age</u> within their applicable province or territory.

### Access to Settlement Services - Current Eligibility and New Criteria



#### Notes:

- · To access the language program, persons must of legal school-leaving age within their applicable province or territory.
- Live-in caregivers overseas who has been informed, by a letter of confirmation from Citizenship and Immigration Canada, of the approval of his/her Temporary Worker application under the Live-in Caregiver Program, they are only eligible to Canadian Orientation abroad (COA) but in Canada, they are eligible for settlement services. Once they are informed, by letter, of the initial approval of the permanent resident application subject to an admissibility assessment they become eligible for all settlement services.





# Eligible Costs – Expenditures (1 of 3)

- Does not restrict what was permitted before.
- Combine what was already allowed and avoid duplication.
- Can now cover volunteers' travel related costs.
- Childminding and transportation assistance costs can be applied to all services.
- No financial assistance (except transportation and childminding costs) will be paid to eligible clients.
- Costs associated with validation of individuals' <u>credentials</u> are not eligible.
- <u>Profit</u> is neither a "cost" nor an "expense" and therefore may not be included in the eligible costs.
- <u>Capital expenditures</u> mean eligible and **necessary costs in the opinion of the Department** that the Service Provider expects to incur and pay for capital assets (such as computers, furniture, and other tangible property) purchased and/or leased. It also include <u>leasehold improvements</u>, and costs for arrangements and devices for eligible clients with disabilities.
  - The portion related to arrangements and devices for eligible clients with disabilities cannot exceed \$10,000 per disabled client up to a maximum of \$100,000 per year per agreement unless otherwise approved by CIC to respond to clients' needs.









# Eligible Costs – Expenditures (2 of 3)

### What is the amount for capital expenditures that we can allow?

- Under the new *Terms and Conditions*, the maximum allowable amount for capital expenditures can be <u>up to 15% of the total value of the agreement</u>, up from the existing 10% maximum. In the case of a multi-year agreement, new flexibility also allows for capital expenditures to exceed 15% per year so long the amount deducted is the lesser of:
  - The unclaimed total agreement capital expenditure amount <u>OR</u> 50% of the <u>annual</u> contribution value.

**Note**: The amount must spent and claimed in the same fiscal year.

Example: \$5,000,000/5 Year SPO agreement (@ 15%= \$750,000 maximum total allowable)				
Fiscal Year	Annual Value	50% of the Annual Value	Maximum Amount that can be claimed per year*	Capital Expenditure Balance
2008-09	\$1,000,000	\$500,000	\$500,000	\$250,000
2009-10	\$1,000,000	\$500,000	\$250,000	\$0
2010-11	\$1,000,000	\$500,000	\$0	
2011-12	\$1,000,000	\$500,000	\$0	
2012-13	\$1,000,000	\$500,000	\$0	
Total Value	<u>\$5,000,000</u>			

The amount claimed in any given year can be less the shown as long as it does not exceed \$500K or the unclaimed amount in any one year or \$750K over the 5 years.











# Eligible Costs – Expenditures (3 of 3)

If a SPO already has an existing agreement, how can they take advantage of the revised maximum amount for capital expenditure?

• In the case of an existing contribution agreement operating under current *Terms and Conditions*, <u>you must amend the existing agreement or issue a new agreement</u> under the new *Terms and Conditions* before allowing a SPO to take advantage of new capital expenditure flexibility. The 15% maximum can still be applied against the total agreement amount; however, capital expenditures already spent must be deducted from the revised total capital expenditure limit.

Example: \$5,000,000/5 Year SPO agreement

Previous Ts & Cs @ 10%=\$500,000 maximum allowable

New Ts & Cs @ 15%=\$750,000 maximum allowable

Fiscal Year	Annual Value	50% of the Annual Value	Maximum Amount that can be claimed per year	Capital Expenditure Balance
2006-07	\$500,000	N/A	\$50,000	\$450,000
2007-08	\$700,000	N/A	\$70,000	\$380,000
2008-09*	\$1,500,000	\$750,000	\$630,000	\$0
2009-10	\$1,500,000	\$750,000	\$0	\$0
2010-11	\$800,000	\$400,000	\$0	\$0
Total Value	\$5,000,000			

**Note:** With new *Terms and Conditions*, the total eligible agreement amount for Capital Expenditures rises from initial \$500,000 to \$750,000; however, the \$120,000 already spent in the first two fiscal years must be deducted, leaving \$630,000 for remaining Capital Expenditures at any time during the remaining time of the agreement.





# **Discussion**



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